



Community Leadership Committee 11th September 2014

UNITAS		
Title	Update on Youth Project in Burnt Oak	
Report of	Community Well-being Assistant Director Early Intervention and Prevention Assistant Director	
Wards	Burnt Oak, Colindale	
Status	Public	
Enclosures	None	
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Summary

Barnet is one of the safest London Borough, and latest figures show a falling rate of youth violence.

However, there are some localised issues for young people around the Burnt Oak part of the borough which warrant a targeted response. Keeping Young People Safe in Burnt Oak and surrounding areas is a project funded by the Priorities Fund for 14/15. The project aims to reduce youth violence, gang related activity and child sexual exploitation related to gang activity, in a targeted area of Barnet. The project proposal arose out of work being done for the Youth Crime Prevention strategy.

Work is now underway with around 35 young people and a comprehensive performance monitoring approach is in place to track the benefits of this work.

Recommendations

1. That the Community Leadership Committee notes the progress made to address problems of youth violence in the Burnt Oak area.

1. WHY THIS REPORT IS NEEDED

1.1 This report is needed to update the committee on progress on a project funded by the Priorities Fund.

2. REASONS FOR RECOMMENDATIONS

2.1. Context

2.1.2. Keeping Young People Safe in Burnt Oak and surrounding areas (KYPS) is a project funded by the Priorities Fund and aims to reduce youth violence, gang related activity and child sexual exploitation related to gang activity, in a targeted area in Barnet. The Priorities Fund has granted £160,000 for a one-year time limited project.

The project proposal arose out of work being done for the *Youth Crime Prevention* – *focus on serious youth violence and gangs* – strategy which is chaired by the Assistant Director Early Intervention and Prevention.

2.2 Strategic governance and overview

- **2.2.1** The Youth Crime Prevention multi-agency group oversees the strategy with membership from across the children's service, community safety, housing, police and community organisations.
- **2.2.2.** A 'Gangs and Serious Youth Violence' operational panel works to identify gang nominals (of all ages) from the Gang Matrix, and ensures that the individuals are referred to appropriate agencies for support, including diversionary activities, alongside the preventative and enforcement work of the police

2.3 Rationale for pilot in Burnt Oak

- **2.3.1** Research and data gathered for the strategy identified that while Barnet was generally one of the safest boroughs, recent *knife crime* and *violence with injury offences* have been concentrated in Grahame Park (NW9) and Burnt Oak HA8. There has also been a year-on-year increase in the number of *offences resulting in injury* in Burnt Oak HA8.
- **2.3.2** In the two year period from Oct 2010 to Oct 2013, of all *offences resulting in injury* committed by 15-17 year olds, the highest percentage (28.3%) occurred in HA8.

- **2.3.3** At November 2013, 19% of gang nominals had an address in HA8 (Burnt Oak) and 19% in NW9 (Grahame Park area) both a higher percentage than any other postcode in Barnet.
- **2.3.4** As a result of this finding a bid was submitted for a targeted one year programme to focus efforts within Burnt Oak and surrounding area to explore and tackle youth crime linked to serious youth violence and gangs, including the concerns around child sexual exploitation linked to gangs. This work is managed by the *Keeping Young People Safe in Burnt Oak and surrounding areas (KYPS)* steering group.

2.4 The Keeping Young People Safe in Burnt Oak and surrounding area (KYPS) project

- **2.4.1.** The main aim of KYPS is to make demonstrable improvements in the HA8 Burnt Oak and surrounding area, relating to the increase in *offences resulting in injury* focusing on youth violence, through work with:
 - (i) young people at risk of involvement in gangs and serious youth violence and
 - (ii) those affected by/at risk of child sexual exploitation linked to groups and gangs by protecting victims and disrupting and prosecuting perpetrators.

We also aim to deepen our knowledge and understanding of serious youth violence and gangs in the targeted areas, and gather evidence about effective interventions and strategies.

2.5 The main elements of the project are:

- **2.5.1** Targeted detached youth workers working on and around Burnt Oak are engaging young people i) at risk of being engaged with violence, either as victims or perpetrators, ii) involved in gang related activity, or iii) at risk of sexual exploitation.
- **2.5.2** Working alongside the detached workers are two case workers providing intensive support to (i) high risk gang-affiliated and (ii) at risk of sexual exploitation young people, who will ensure that all the relevant agencies are playing their part.
- **2.5.3** The main thrust of the KYPS activity is be to help young people exit gang activity; to achieve engagement in education, training and employment and positive activities; and to improve parenting and family support. All work is in partnership including agreements to ensure there is no replication with other activity within the wider Family Services Delivery Unit.
- **2.5.4** An additional sum is available for spot purchasing, agreed by the KYPS Project Board to facilitate and improve the programme with diversionary activities,

support with rapid re-locations, or other initiatives. There will be an exit strategy with agreed support for the young people involved in the project.

2.6 Progress to date

- **2.6.1** The KYPS team are now meeting regularly with police to ensure the sharing of information and co-ordinating enforcement activity. Detached workers have engaged with 19 individual young people in the Burnt Oak area, and there has been intensive case work with another seven individuals at risk of being involved in youth violence and gang activity.
- **2.6.2** We have commissioned Safer London Foundation (SLF) to provide case work on child sexual exploitation. They will be working with our targeted youth team for case work and to provide expertise and support to the KYPS team on child sexual exploitation issues and interventions. SLF have provided similar work for the Home Office Ending Gangs and Youth Violence funded boroughs. This post is in the process of engaging six young people at risk of, or involved in child sexual exploitation, and these young people are referred from the MASE (Multi-agency sexual exploitation group within Safeguarding).

3. How Success is being measured and reported

3.1 The table below outlines the indicators being used to measure the success of the project. In addition to these headline measures, a wider collection of useful data sets has been identified to allow a deeper understanding of the impact that the KYPS project is having and will support one of the project's objectives to learn about what is effective in tackling youth violence in Barnet.

KPIs for KYPS project			
Name	Definition	Data source	Suggested positive outcomes
Injury rate	Non-DV injury rate (where injury moderate or worse) for offences where the <i>offence location</i> is within the geographically defined project ¹ area, victims 17 years or younger	Police CRIS system	A reduction would be considered a positive outcome.
Intensive case work intervention indicator	Number of young people identified at risk of harm from gang affiliation, and who complete a program of intensive case work under the KYPS project (case-work group)	KYPS Project	n/a
CSE	Number of young people identified at risk of CSE,	KYPS	n/a

¹ The KYPS project area is defined as 'Burnt Oak Ward plus the following lower super output areas (which cover the Grahame Park Estate) E01000151, E01000152, E01000153, E01000154

interventions indicator	and who undertake a program of intensive case work under the KYPS project	Project	
Cohort Assessment ²	Holistic assessment of risk to each individual on the cohort (case-work group) produced by using a recognised assessment framework. For this purpose it is recommended that a modified version of the ONSET assessment is used.*	KYPS Project	Reduce average risk level faced by the young people on the cohort as identified by before and after assessments. ³
CSE qualitative indicator	To be determined - It is recommended that the CSE cohort undertake an additional assessment specifically focused around risk of sexual exploitation. ⁴	KYPS Project	Reduce average risk level faced by the young people on the cohort as identified by before and after assessments
Detached work indicator	Number of young people engaged by detached workers (out-reach group) in diversionary / preventative activities (including breakdown of activities and a qualitative report on overall progress)	KYPS Project	n/a

3.2 Progress by indicators as of August 2014

3.2.1 Detached youth workers are currently working with 18 young people and the case worker with young people at risk of youth violence is working with six young people, which is on target. The work with young people at risk of child sexual exploitation is due to start in September through the commissioned provider. Please see the collected data below.

KYPS MI indicators

KYPS detached work (Burnt Oak / Grahame Park area)

Total number of young people worked with:
 Current number being worked with
 Planned exits:

KYPS case work (Burnt Oak / Grahame Park area)

Total number of young people worked with:
Current case load:
Planned exits:
1

KYPS - sexual health and sexual exploitation prevention

- Total number of young people worked with re Sexual Health: 8
- ullet Young people being worked with around Sexual exploitation and prevention: $oldsymbol{1}$

² It is recommended that the CSE part of the cohort also undertake an additional assessment specifically focused around risk of sexual exploitation. Safer London are providing this.

³ Nb. The target is to achieve a reduction – it does not specify a specific size percentage reduction.

⁴ Safer London Foundation are providing the CSE assessment

3.3 Indicators using police data

- **3.3.1**The indicators using police data being collated for the Youth Crime Prevention strategic board are highlighted below, and they show a reduction in serious youth violence offences, and in knife crime across Barnet as a whole.
 - Serious Youth Violence offences per month (per 100,000 population)

2014/14 Q1 (Apr – Jun 2014)	Baseline Apr 2012 - Mar 2014	Change
4	5	20% reduction

• Knife Crime per month (per 100,000 population)

2014/14 Q1 (Apr – Jun 2014)	Baseline Apr 2012 - Mar 2014	Change
6	8	26% reduction

4. ALTERNATIVE OPTIONS CONSIDERED AND NOT RECOMMENDED

N/A

5. POST DECISION IMPLEMENTATION

5.1 The project will continue until the end of March 2015 when an evaluation report will be produced showing learning about what has been effective and recommendations for future work.

6. IMPLICATIONS OF DECISION

6.1 Corporate Priorities and Performance

This report describes the progress of a project which supports the following Corporate Priorities:

- Priority Outcome 3: To create better life chances for children and young people across the borough.
- Priority Outcome 6: To promote family and community well-being and encourage engaged, cohesive and safe communities.

The Keeping Young People Safe in Burnt Oak and surrounding areas project also supports the following priorities:

Barnet Safer Communities Partnership Board priorities

- reducing re-offending
- Anti-social behaviour
- Domestic Violence (including violence against women and girls)
- High volume crime Burglary
- Increasing community confidence and reducing the perception of crime and anti-social behaviour

Youth Justice Board Priorities:

Reducing the likelihood of offending

- Protecting the public -
 - Serious Youth Violence and Gangs Panel is the YOS partnership operational sub-group reporting to Youth Justice Matters
- Protecting the child or young person
- Ensuring that the sentence is served
- Including the voices of young people and victims

6.2 Resources (Finance & Value for Money, Procurement, Staffing, IT, Property, Sustainability)

There are no financial implications.

6.3 Legal and Constitutional References

- **6.3.1** There is no legal content in this report.
- **6.3.2** This report is in line with council constitution. It fits within the terms of reference for the Community Leadership Committee.

6.4 Risk Management

- **6.4.1** A risk assessment has been carried out as part of the project initiation documentation, which identified several minor risks. The major risk associated with the delivery of the project has been highlighted as:
 - (i) Staff are physically harmed the impact of this happening would be major, the probability is unlikely.

The mitigating actions in place are:

- Risk assessments and health and safety practice in place in Targeted Youth Service including workers never work alone.
- All referrals screened by police and partners before referrals agreed. Young people deemed as risks to others will be managed through police enforcement options and not early intervention.
 - Workers have access to partners' case notes including risk assessments before case work commences
 - KYPS risk assessment completed before case work begins
 Police working as partners and closely involved with work on the ground

An additional risk is:

(ii) The low number of young people targeted for intensive case work will result in no or little decrease in serious youth violence in the targeted areas – the impact of this happening would be minor, the probability is unlikely.

The mitigating actions in place are:

- Evidence-based interventions being used to increase possibility of positive impact
- Qualitative indicators being established in order that improvement in young people's lives is evidenced
- Detached youth workers are engaging with additional numbers of young people to reduce the risk of them being involved in youth violence through group work, engaging in positive activities including education and training alternatives.

6.5 Equalities and Diversity

- **6.5.1** The project aims to (i) provide interventions and (ii) to build learning to understand the best approach to help reduce the risk of young people becoming engaged in youth violence and child sexual exploitation.
- **6.5.2** The project is focused on working with vulnerable groups and has built in assessments of all the young people worked with which includes age, gender, ethnicity, disability, and education status. Intensive case work will seek to identify additional characteristics such as sexual orientation through the building of trusting relationships with young people, which may be used to help build our picture of the at risk group in the targeted area.

6.6 Equalities Risks

We have established a new post to work with those at risk of child sexual exploitation and we know from national guidelines that this can affect young men as well as young women, and also that young men are more likely to conceal experiences. In order to mitigate this we have brought in specialists in the area of child sexual exploitation who will be able to educate and support the delivery team to ensure that they have the skills and capacity to work with both young men and young women.

6.6 Consultation and Engagement

6.6.1 Detached youth workers engaged with the young people in Burnt Oak and surrounding areas at the early stages of the project to ascertain their views on youth violence in the area and to seek guidance on the geographical areas known to be risk areas for the young people.

7. BACKGROUND PAPERS

7.1 There are no previous relevant decisions.